



Executive
12 December 2011

**Report from the Director of
Regeneration and Major Projects**

Wards affected:
All

West London Waste Plan

1.0 Summary

- 1.1 This report presents a draft of the proposed submission version of the Joint West London Waste Plan to be agreed for statutory public consultation across west London. It highlights the latest position on the proposed designation of sites for processing waste within Brent. It asks Executive to agree the Plan for publication and public consultation for 6 weeks commencing in February 2012.

2.0 Recommendations

- 2.1 That Executive agrees the Proposed Submission Draft Joint West London Waste Plan for publication and public consultation for 6 weeks commencing in February 2012.
- 2.2 That Executive grants delegated authority to the Director of Regeneration and Major Projects to make minor editing and textual changes to the Proposed Submission Draft of the West London Waste Plan before it is formally published.

3.0 Detail

Introduction

- 3.1 The 6 London Boroughs which comprise the West London Waste Authority (Brent, Ealing, Harrow, Hillingdon, Hounslow and Richmond upon Thames) agreed to prepare a Joint West London Waste Plan (WLWP). In November 2010 Executive agreed a draft West London Waste Plan for public consultation. At that time the plan proposed 6 sites within Brent, out of 24 sites in total across west London, for the treatment of waste as follows:

Existing Waste Transfer Sites

Twyford Waste Transfer Station, Abbey Road
Veolia Transfer Station, Marsh Road

Proposed New Sites

Asia Sky site, Abbey Road
Rail sidings, Premier Park Road
Alpertons Lane industrial area, Marsh Road
Hannah Close / Great Central Way

- 3.2 The Plan, when adopted, will form part of Brent's LDF. The WLWP will, in due course, provide an up-to-date policy framework to assess planning applications for waste management facilities across the six West London boroughs. Public consultation on the draft Waste Plan ended in March 2011. Since then, consultants acting on behalf of the 6 boroughs have been modifying the Plan in light of comments received, changes to the estimates of the amount of waste to be processed as set out in the new London Plan and an assessment carried out on the deliverability of sites.

Public Consultation

- 3.3 Almost 600 responses from organisations and individuals were received, excluding 2 petitions with 2200 signatures. The overwhelming focus of the consultation responses was on the 24 sites proposed for potential waste management use. The main objections were to a site in Hillingdon (the Tavistock Road former Coal Depot at West Drayton in Hillingdon) and to proposed sites in Park Royal. In addition to individual responses, petitions were submitted regarding the proposals at Tavistock Road and in Park Royal.
- 3.4 One third of total responses to the draft WLWP opposed the sites proposed at Park Royal. Many of these expressed local residents' concerns at the designation of several sites for waste use in such close proximity. A 193-signature petition from Ealing residents was received on this issue. The main concerns raised by the petitioners were: the unfairness of locating so many sites in the area; the cumulative impact of new sites when added to existing waste and industrial facilities; proximity to housing; increased traffic; air pollution and the health impacts of pollution.
- 3.5 In terms of the sites proposed in Brent, objections were received from the owners of new sites proposed for waste treatment at Twyford Tip and Marsh Road Alpertons and from some businesses and other land owners in the Brent part of Park Royal to Park Royal sites in general.

Revised West London Waste Plan for Submission

- 3.6 The full revised draft West London Waste Plan is attached as Appendix 1. The main changes to the draft Plan are set out below.

Land Take Requirement for the WLWP

- 3.7 The consultation draft plan stated that West London needed to identify a maximum of 56 ha of land for waste management facilities to ensure that the 2008 London Plan apportionment is met. The revised plan (at Table 3-4) now includes a maximum of 22.4 ha to ensure that the 2011 London Plan apportionment is met. The reduction in the land take requirement is largely because the 2008 London Plan included very high and unrealistic projections for municipal solid waste and commercial and industrial waste arisings.

The Brent sites proposed for inclusion in the submission document are existing sites

:

Twyford Waste Transfer Station
Veolia Transfer Station, Marsh Road

- 3.7 Executive will note that none of the new sites in Brent proposed last year in the draft plan are included in the revised Plan. This is in part because the Hannah Close / Great Central Way site is now operational and, therefore, no longer proposed. The remaining three sites are, for one reason or another, considered to be difficult to deliver. This, combined with a need to identify a significantly reduced land area for waste processing than originally set out in the draft plan, has meant that there is no need to designate any new sites in Brent.
- 3.8 As stated in paragraph 3.7 above, the land take requirement is a maximum of 22.4 ha to ensure that the 2011 London Plan apportionment is met. An additional amount of land is required in the WLWP to ensure some flexibility in the event that sites do not come forward. The Proposed Submission draft of the WLWP includes 8 existing sites totalling 19.39 hectares and 3 new sites totalling 9.15 hectares, which amount to a total of 28.54 hectares. The Proposed WLWP therefore includes sufficient land for waste management facilities to ensure that the 2011 London Plan apportionment is met.
- 3.9 There have been a number of other changes made to the draft Plan, in particular relating to policies within the document to guide development of waste management facilities.

Changes to draft Policy

- 3.10 In order to be in conformity with the London Plan adopted in July 2011, a further policy has been introduced. This makes clear that existing and proposed waste management and transfer sites in west London will be safeguarded for waste use. Development for non-waste uses will not be considered unless compensatory and equal provision of sites for waste, in scale and quality, is made elsewhere within the west London boroughs.
- 3.11 The wording of policy on the location of waste development has been amended in order to strengthen the requirement to ensure that there is no loss in existing capacity at existing or allocated waste sites.
- 3.12 The wording of the policy on ensuring high quality development has been amended, with several new additions to protect the amenities of the area; to incorporate sustainable urban drainage systems; to ensure no increased flood risk in the area; to

protect heritage assets such as conservation areas and listed buildings; and to ensure that adjacent development proposals do not prejudice the use of sites allocated for waste purposes.

- 3.13 Policy on decentralised energy remains unchanged and the policy on sustainable site waste management has been strengthened to ensure that construction plans are comprehensive and capable of being delivered.
- 3.14 A substantial amount of information has been added at Section 3.2 in order to explain the volumes of different waste flows, in order to meet the requirements of central Government planning guidance.
- 3.15 The Sustainability Appraisal is being updated and an Equalities Impact Assessment has also been undertaken for the proposed policies and both will be published as part of the public consultation documents.

Next Steps

- 3.14 Planning Committee considered a report on the draft Plan on 16th November and recommend that Executive approve the proposed submission version of the West London Waste Plan for publication and public consultation.
- 3.15 Once the document has been agreed by all 6 boroughs it will be published and made available for a further 6 week public consultation in February 2012. Authority will then be sought from each borough, i.e. in Brent's case from Executive and Full Council, to submit the Plan to the Secretary of State for Examination in Public. It is anticipated that an Examination in Public will be held in late 2012 and that the WLWP should be adopted by the 6 boroughs in early 2013.

4.0 Financial Implications

- 4.1 Brent's financial contribution towards the preparation of a joint WLWP is provided from Planning & Development's existing budget. This varies from year to year but averages out at about £30,000 p.a. This is included in the Planning & Development service budget.
- 4.2 There is an urgent need for west London boroughs to identify land for processing waste through the development plan so that sites can deal with waste locally rather than it being sent to landfill, for which there is a tariff which increases year on year.

5.0 Legal Implications

- 5.1 The Council has power to make joint arrangements with other boroughs for the discharge of its functions. The West London Waste Plan will constitute part of the Borough's development plan within the Local Development Framework. The drafting of the WLWP has taken into account relevant planning legislation.

6.0 Diversity Implications

- 6.1 Full statutory public consultation has been carried out in preparing the Waste DPD. An Equalities Impact Assessment of the Waste DPD has also been carried out.

7.0 Staffing/Accommodation Implications

7.1 There are no staffing or accommodation implications arising directly from this report.

8.0 Environmental Implications

8.1 The Waste DPD may potentially give rise to a significant impact upon the local environment, particularly close to waste management sites. However, the identification and use of appropriate sites will mean that the environmental impact is controlled and minimised, particularly upon residential areas, and managing waste locally rather than it being sent to landfill will help mitigate the effects of climate change. Sustainability appraisal has been undertaken at all stages of developing the Waste DPD.

9.0 Background Papers

West London Waste Plan, Proposed Sites and Policies, Feb 2011

Contact Officers

Any person wishing to inspect the above papers should contact Ken Hullock, Planning & Development on 020 8937 5309

Andrew Donald
Director of Regeneration and Major
Projects

Chris Walker
Assistant Director, Planning and
Development

Appendix 1 Existing and Proposed Sites to be included in the WLWP

Table i: The proposed sites allocated for redevelopment

Site Number	Site Area (ha)	Borough	Description	Site Type
352	1.46	Brent	Twyford Waste Transfer Station	Existing
1261	2.71	Brent	Veolia Transfer Station, Marsh Road	Existing
309	1.15	Ealing	Greenford Reuse & Recycling Site, Greenford	Existing
310	0.94	Ealing	Greenford Depot, Greenford Road, Greenford	Existing
328	2.10	Ealing	Quattro, Victoria Road, Park Royal	Existing
303	4.25	Hillingdon	Victoria Road Transfer Station	Existing
353	3.11	Hounslow	Transport Avenue Waste Transfer Station	Existing
342	3.67	Richmond	Twickenham Depot	Existing
182	0.3	Ealing	Park Royal 1 (GLA – combine with adjacent site and renumber)	Proposed
191	0.65	Ealing	Atlas Road, Park Royal	Proposed
222	2.83	Harrow	Council depot, Forward Drive	Proposed
244	3.12	Hillingdon	Yeading Brook, Bulls Bridge	Proposed
2861	3.20	Hounslow	Western International Market	Proposed
Total	29.49	Ha		

Appendix 2 - Proposed Submission Version of West London Waste Plan