

# Scrutiny Committee 2 December 2015

# Report from Strategic Director Regeneration & Growth

For Information

Report Title: South Kilburn Regeneration Programme

### 1.0 Summary

- **1.1** This report provides an update to Members of the Scrutiny Committee of the progress of the South Kilburn Regeneration Programme
- **1.2** The report sets out the main aims and ambition of the programme.
- 1.3 The report sets out the notable achievements to date and an outline of future projects. Effectively this report sets out to provide a "State of the Nation" type of summary of a very large and complex regeneration programme

### 2.0 Recommendations

**2.1** To note the contents of this report

### 3.0 Detail

- 3.1 Between the period 2001 and 2011 South Kilburn was a designated New Deal for Communities area. £50m was spent in the area under the direction of a board comprising a majority of local residents on a range of socio-economic interventions including health, community safety, employment and education. Throughout this period there was an unprecedented engagement with local residents and it became clear that their number one priority was for new homes to replace poor standard accommodation across South Kilburn. Despite the best efforts by the then housing department, it proved exceptionally difficult to put together a scheme for the physical regeneration of South Kilburn that was economically viable.'
- 3.2 In 2010 Brent Council brought forward a new approach to delivering for the estate-wide redevelopment of South Kilburn. The previous attempt to deliver the scheme through a large scale stock transfer to a Housing Association was abandoned, and the Regeneration Department was tasked with developing a

new master plan and a new delivery mechanism for the area. The area designated the South Kilburn Regeneration Area is shown on the attached plan (Appendix A). The original phasing programme is shown in Appendix B

- **3.3** The stated aims of the programme were to deliver:
  - 2,400 homes of which 1,200 will be made available to existing South Kilburn residents
  - A new larger high quality urban park
  - A new local primary school
  - New health facilities
  - Improved environmental standards
  - An improved public realm
  - A site wide energy solution
- 4.0 In addition over the life of the programme additional informal aims have been developed:
  - a) Improve the quality of accommodation for tenants and residents on the estate
  - b) To introduce a sense of place to the estate so that it integrated into the wider area
  - c) For existing tenants, an almost unique offer of a guarantee of a new high quality home on the estate (if they wanted one rather than being required to move off the estate). Rents are set at target rent so are lower than other rents set in the borough
  - d) A single move whenever possible
  - e) Accommodation which suited their individual needs and circumstances
  - f) Improvements to the public realm and infrastructure

### 4.1 Blocks of flats demolished and homes created:

To date, based upon the above master-plan and phasing programme the Council has delivered on a number of the planned schemes but has also been able to provide support for other projects.

The attached schedule sets out the number of flats demolished and homes created to date (Appendix C).

The success of the programme is based upon the ability to create sufficient units to enable the decant of the next block in the demolition sequence. The type of units required, the mix and the number all need to be carefully planned to avoid any imbalance between the demand and supply at any one time. Fortuitously at an early stage of this programme Brent was able to remove an unwelcoming, large traffic roundabout site and secure planning consent to build 133 new homes (75 affordable rent). As this was a clear site it provided the head-room to enable future moves.

4.2 In regard to the commitment to provide every tenant on the estate with a new home on the estate. Appendix C provides general information as to where Brent social tenants have moved to following relocation from blocks to be demolished (Appendix C).

### 4.3 Infrastructure and Public Realm

Already provided as a result of the Regeneration programme

### **Sports Provision**

Land was provided for the construction of a new sports hall facility. Built by Westminster City Council, primarily for the, expanded, St. Augustine's Secondary School. The Council secured reduced rates for South Kilburn residents as part of the deal.

### **Adult Day Care Centre**

The former Albert Road Day Care Centre was relocated to a more suitable central borough location in the John Billam Park. The South Kilburn Regeneration programme was able to contribute to the capital construction cost of this new purpose built facility by redeveloping the site for residential accommodation.

### **Community Space**

New community space has been incorporated across the South Kilburn Programme. The Vale Community Centre, and South Kilburn Studios also provide community facilities that are used on a regular basis by the Council and Local Community.

### **Local Road Network**

As part of the place making and re-connection of the estate to the adjoining areas, as sites have been developed, where possible, the former Victorian road layout has been reinstated. In the next phase it is hoped to open up the following roads, Stuart Road, Canterbury Road and, in conjunction with Brent Highways, introduce measures to improve Carlton Vale. Carlton Vale is the main route which bi-sects the South Kilburn Estate. It is proposed to also introduce a dedicated cycle highway along Carlton Vale up to Queens Park Station.

Future Public Realm and Infrastructure Projects:

### **Green Space**

Already on site on the former Wood House is a new public park. It is scheduled to be completed in Spring 2016 and will provide accessible, safe and stimulating play space for local children and a relaxing area for local residents.

There is also a communal garden space, provided as part of the Catalyst Development, which will also be available to local residents. Within the current master plan there is also a proposal to enlarge and improve the Kilburn Park Open Space.

### **Medical Centre**

As part of the proposals for the redevelopment of the Peel Precinct area the Council is incorporating plans to provide a large medical centre. This centre will provide a modern, purpose built facility for three local G.P. practices. All three practices are currently working with the Brent appointed architect, Penoyre & Prasad, to help design the facility. It is hoped, over the next year, to garner support and approval from NHS England for this much needed facility. Current plans also include a pharmacy. The target date for completion is 2019.

### Education

Currently there are three state schools within the South Kilburn Estate. Brent, via Children & Families Department, is in early conversation with Carlton Vale Infants ND Kilburn Park Juniors in regard to provision of new build replacement facility and a single form expansion.

It is worth noting that as with all infrastructure and public realm works these projects are costs which need to be funded from the receipts generated by the sale of sites for private development. Apart form S.106 funding, which is generated by the SK developments, the South Kilburn Regeneration Programme receives no other from of external funding or internal subsidy. It is therefore, to date, a self-funded regeneration programme. All capital receipts generate within the Regeneration Programme are retained for future projects.

### Recreation

Within the master-plan there is also a proposal to improve and possibly expand the Kilburn Park Open Space. As with all infrastructure and public realm projects these are costs which need to be funded from the receipts generated by the sale of sites for private development. Apart form S.106 funding the regeneration programme receives no other form of external funding and is therefore, to date, as self-funded regeneration programme.

### 5.0 Current Position

The programme has slipped, partly due to internal resources issues and also due to external factors such as the legal challenge by a licensee tenant at Gloucester House and in particular the safeguarding of a key development site by HS2 which effectively froze any development opportunity. However the following schemes are in progress and are at different stages of delivery:

### **Queens Park Place**

Due for completion in late Spring 2016. It consists of 144 flats (28 affordable rent) and a new retail unit to be occupied by Marks & Spencer

### Former site of Bronte & Fielding Houses

This scheme has just reached the topping out phase with United Living and Network Housing Group. They were selected in 2013 and it is due for completion in two phases. The first is expected to be available in April 2016 with the second phase completed toward the end of 2016. It will comprise 229 apartments (103 affordable rent) with a new public square facing onto Kilburn Park Road and a new footpath.

### **Argo House**

This is a private development within the estate. However the Council secured 23 units for affordable rent to be offered to existing South Kilburn tenants as well as five shared equity units for South Kilburn leaseholders. This scheme will also come forward in the first half of 2016.

### **Chippenham Gardens**

In collaboration with a private land-owner the Council is seeking to redevelop 5-9 Chippenham Gardens, Kilburn Park Post and 4-26 Stuart Road (even numbers only). It is hoped, subject to a planning application due to be submitted in mid-2016, to provide approximately 52 new homes (22 affordable

rent for existing secure tenants). The scheme should also undertake improvements to the Chippenham Gardens Open Space. Unfortunately the Post Office operator has turned down the opportunity to return to the site post-development and has instead decided to seek to permanently relocate elsewhere in the vicinity. Appendix D shows the location of the nearest alternative Post Office locations.

### (Former site) Gloucester & Durham

Brent secured permission to replace the above blocks with 236 new homes (102 affordable rent) together with provision for the creation of space for a District CHP Energy Centre plus re-provision of play space and public amenity. This scheme was also designed to open up the vista towards the Grade 1 Listed St. Augustine's Church.

All former tenants have been relocated with the majority moving to the new Catalyst Scheme on Cambridge Avenue, Rupert Road and Denmark Road. Two leaseholders remain and CPO powers may be required to secure vacant possession.

### **Peel Development**

Only at RIBA Stage 1, this scheme seeks to replace 55 residential and 18 tertiary retail units with approximately 194 residential (42 affordable to rent). This scheme is predominantly a private residential scheme as it is necessary to cross subsidise the provision of 2380m2 sq. m. of Medical Centre.

Incidentally, although not currently within the SK Master Plan area, the Council has recently been approached by the OK Club in association of the SK Trust with a request to review the potential of a joint development. This development would provide permanent long term space for the OK Club and the SK Trust as well as, subject to a successful GLA bid for funding, an Enterprise hub for the local business and community space. The Council would also seek to develop land which it holds freehold but is currently leased to the OK Club for residential development.

### Salusbury Road Car Park Site

This site has ben blighted for a number of years by HS2 proposals to locate a vent shaft and ATS on this site which consists of the public car park, former press, a council owned residential block (Cullen House), the Falcon Public House and TfL offices. In March 2013 Full Council authorised officers to raise a petition against this proposal. Since then thee have ben numerous discussions with HS2 which has culminated with HS2 incorporating within AP4 (a revision to the Bill) an alternative site at Canterbury Works (a privately owned site which consist of a vehicle repair garage).

If AP4 is adopted by Parliament this will free up the site and enable the redevelopment of Cullen House, which is situated on an island site surrounded by traffic. Effectively this site has been "on hold" since 2012 but in anticipation of the success of the lobbying of HS2, the planning permission, which was granted in 2012 has, through joint action by Genesis H.A. and Brent Council, been consented in November 2015.

The current consent is for the demolition of Keniston Press, Cullen House and The Falcon Public House and redevelopment of 137 flats (39 affordable) along with new public space and 1270 sq.m. of commercial space. Therefore,

subject to site assembly and agreement with private owners it is hoped this scheme could be on site in 2017.

### 6.0 Master-Plan

As can be seen in the attached appendix which set out the current master plan, the next major site to be brought forward is Hereford and Exeter. Given the scale of current schemes it is clear, subject to financial constraints and controls, that, additional internal project management resources will be required as we attempt to regain some lost time.

However it is also considered timely to refresh the Master-plan. Therefore, in conjunction with Planning colleagues it is proposed to consult local residents and tenants on a revised and refreshed master-plan and accompanying SPD. Brent will appoint master-plan architects, Cost Consultants and also engage with the local community in regard to proposals. These proposals will consider matters such as, infrastructure, density, mix and range of accommodation, phasing and also the possibility of incorporating additional sites into the Master plan area.

This work is expected to be concluded by June 2016.

# 7.0 Additional Benefits for the Regeneration Programme on South Kilburn Utilisation of vacated residential units

Rather than simply de-commission vacated units the Regen Team is working with Housing colleagues to identify units which would be suitable to provide alternative temporary accommodation. The re-use of vacated units provides a higher standard of accommodation for temporary homeless families compared to B&B and provides a saving to the TA budget.

### **Meanwhile Initiatives**

The temporary garden and allotment space at the Former British Legion site was very well utilised by local residents, the former housing department porta cabins on Canterbury Road are now used by South Kilburn Trust to provide studio and office space to local residents who in turn provide training opportunities to local people. One notable success story is the band Klean Bandit who recorded and rehearsed from these studios and who have since achieved a No. 1 chart record.

### **Educational Site Visits**

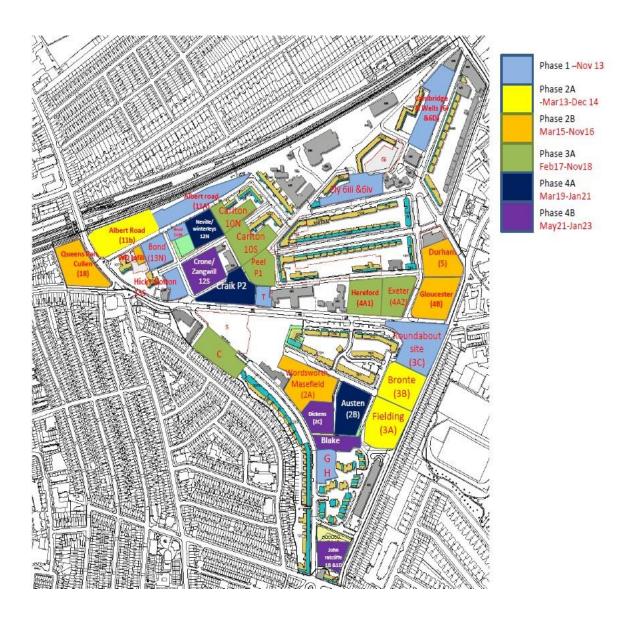
Main contractors are encouraged to reach out to the local schools and youth in the area and arrange open days when children can safely go on site and possibly develop an interest in the various professions and trades which ae involved in a large development project

### **Construction Job Opportunities and Apprenticeships**

Each development contract let by Brent Council requires the contractor to offer job opportunities to local people and to also to offer apprenticeships. The Regen Team works with the Council's Employment Team and also with the SK Trust to ensure these opportunities are exploited for maximum benefit to the local community.

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# Appendix A



**Appendix B**The South Kilburn Regeneration Programme is being delivered in phases.

		Phas	es and sta	art dates		
Phase 1a Complete	Phase 1b June 2012	Phase 2a March 2013	Phase 2b March 2015	Phase 3 Feb 2017	Phase 4a March 2019	Phase 4b May 2021
Marshall House	Ely Court	Bronte House	Durham Court	Hereford House	Craik Court	Crone/ Zangwill Court
Site 3C Roundabout Site	Cambridge Court	Fielding House	Gloucester House	Exeter Court	Austen House	Dickens House
Texaco	Wells Court	Site 11b, Albert Road	Wordsworth House	97 to 112 Carlton House	Neville House	Blake Court
Gordon House	Bond and Hicks Bolton		Masefield House	1 to 57 Peel Precinct	Winterleys	John Ratcliffe House
	Wood House		Queens Park/ Cullen House	8 to 14 Neville Close	113 to 128 Carlton House	

### **APPENDIX C**

**Secure Brent Council tenants:** This spreadsheet shows the addresses the secure tenants who used to live at the following blocks Bond House, Bronte House, Cambridge Court, Fielding House, Hicks Bolton House, Marshall House and Wells Court have now been relocated to:

	George House (New Development NW6) x5	Granville Road NW6 x4
Bond House	Neasden Lane North NW10 x1	Swift House NW6 x1
	McDonald House (New Development NW6) x1	
	Allington Road NW6 x1	Kingston House NW6 x1
	Austen House NW6 x2	Kilburn Lane W10 x3
	Canterbury Road NW6 x3	Kilburn High Road NW6 x1
Bronte House	Bisham Court x1	Len Williams House NW6 x1
	Broadfield Close NW2 x1	McDonald House(New Development NW6) x9
	Claremont Road NW6 x1	Mascotts Close NW2 x1
	Dickens House NW6 x2	Merle Court (New Development NW6) x5
	Dyne Road NW6 x1	Oakington Manor Drive HA8 x1
	Ellerslie Gardens NW10 x1	Oriel House x1
	Franklin House (New Development NW6) x12	Swift House (New Development NW6) x19

	George House (New Development NW6) x20	Princess Road NW6 x4
	Gloucester House NW6 x1	Randolph Avenue x1
	Granville Road (New Development NW6) x2	Thames Court NW6 x1
	Hansel Road (New Development NW6) x5	William Dunbar House NW6 x1
	Hollister House (New Development NW6) x16	Malvern Road NW6 x1
	Hereford House NW6 x1	Bond House NW6 x1
	Canterbury Road NW6 x2	Princess Road NW6 x3
Cambridge Court	Granville Road (New Development NW6) x5	Tavistock Road NW10 x1
	Merle Court (New Development NW6) x1	
	Allington Road NW6 x1	Malvern Road NW6 x1
	Austen House NW6 x3	McDonald House (New Development NW6) x9
Fielding	Cavendish Road NW6 x1	Mendip House x1
House	Chapel Close x1	Merle Court (New Development NW6) x8
	Chatsworth Road NW6 x1	Princess Road NW6 x3
	Claremont Road NW6 x1	Purves Road NW10 x1

	Farm Road Wembley x1	Quadrant Court Wembley (new development) x1
	Fishers Way Sudbury x3	Sancroft Close NW2 x1
	Franklin House (New Development NW6) x7	Shackleton House NW10 x1
	George House (New Development NW6) x24	Swift House (New Development NW6) x10
	Gloucester House NW6 x2	Thames Court NW6 x1
	Granville Road (New Development NW6) x6	Turner Court x1
	Harrow Road Wembley x1	Tylers Gate Kenton x1
	Hereford House NW6 x1	William Dunbar House NW6 x2
	Hollister House (New Development NW6) x13	William Saville House NW6 x1
	Kilburn Lane W10 x4	Wood Road x1
Hicks Bolton House	George House (New Development NW6) x2	Swift House (New Development NW6) x2
House	Merle Court (New Development NW6) x2	
Marshall	Canterbury Road NW6 x4	Granville Road (New Development NW6) x9
House	Chichester Road NW6 x1	Princess Road NW6 x4
	Gloucester House NW6 x1	Vincent Gardens NW2 x1

	Canterbury Road NW6 x3	Kilburn Lane W10 x1
	Canterbury Terrace NW6 x3	Mcdonald House (New Development NW6) x2
Wells Court	Creswell House x1	Merle Court (New Development NW6) x5
	George House (New Development NW6) x3	Princess Road NW6 x2
	Granville Road NW6 x9	



# South Kilburn Regeneration Programme Housing Mix and Tenure Split: Completed and Under Construction

	Site		Y,	Affordable	le			Shar	Shared Ownership	nership			P	Private			Grand
			Š	Social Rent	ent)												otal
		-	7	က	4	Total	_	7	က	4	Total	<del>-</del>	7	က	4	Total	
		Bed	Bed	Bed	Bed		Bed	Bed	Bed	Bed		Bed	Bed	Bed	Bed		
Phase 1a	Gordon House (now	3	15	8	0	56	0	0	0	0	0	0	0	0	0	0	56
(completed)	McDonald House)	•	!	9		4	•	•	•	(	•	•	(	•	•	•	5
	Texaco site (now Merle Court)	6	1/	12	4	47	9	2	0	0	8	0	0	0	0	0	20
	Site 11A (now	23	62	17	11	113	2	17	0	0	19	3	18	0	0	21	153
	George House and																
	Swift House)																
	Site 3c (now Hollister	14	30	23	8	75	0	0	0	0	0	78	0	27	3	28	133
	House, Chase House and Franklin House)																
	TOTAL Phase 1a	49	124	09	23	526	8	19	0	0	77	31	18	27	3	79	362
Dhaeo	Cito		٧	Affordable	9			Char	Ope	Charod Ownorship			ď	Drivoto			Grand
LIIdse	alle		z S	Social Rent	il ()			Sila	NO DE	disia				Nate			Total
	•	,	7	3	4	Total	_	7	3	4	Total	1	7	3	4	Total	
		Bed	Bed	Bed	Bed		Bed	Bed	Bed	Bed		Bed	Bed	Bed	Bed		
Phase 1b	Cambridge, Wells	16	22	10	10	28	0	0	0	0	0	32	41	10	3	98	144
Construction)	Hicks-Bolton and	13	56	17	80	64	0	0	0	0	0	0	0	0	0	0	24
	TOTAL Phase 1b	53	48	11	18	122	0	0	0	0	0	32	41	10	3	86	208
Phase	Site		A	Affordable	le			Shar	Shared Ownership	nership			P	Private			Grand
			Š)	(Social Rent)	ent)					•							Total
	•	,	7	3	4	Total	,	7	3	4	Total	1	7	3	4	Total	
		Bed	Bed	Bed	Bed		Bed	Bed	Bed	Bed		Bed	Bed	Bed	Bed		
Phase 2a	Bronte & Fielding	49	38	12	4	103	0	0	0	0	0	47	25	25	2	126	558
(Under Construction)	Site 11b	11	10	9	_	28	0	0	0	0	0	32	81	0	0	116	144
	TOTAL Phase 2a	09	48	18	- 2	131	0	0	0	0	0	82	133	52	2	242	373
CDAND TOTAL	GDAND TOTAL COMPLETED OP																
GRAIND IOLA CU	CURRENTLY UNDER	138	220	105	46	209	8	19	0	0	27	145	192	62	8	407	943
	CONSTRUCTION					54%					3%					43%	100%

New homes provided within South Kilburn from 2011 to date 100% nomination to South Kilburn secure tenants for the affordable homes

	lousing) Dec Bolton Hou	anting	of tenar	its from	Bond	
	Status	1 Bed	2 Bed	3 Bed	4 Bed	Total
McDonald House NW6	Complete 2011	3	15	8	0	26

	t ( formerly ting of tenar Cambridge	its from	Wells	Court, E	0/	
	Status	1	2	3 Bed	4 Bed	Total
		Bed	Bed			
Merle	Complete	9	17	12	4	42
Court	2012					
Carlton						
Vale NW6						

	ad Site 11A l of tenants fi				_	
	Status	1	2	3 Bed	4 Bed	Total
		Bed	Bed			
Albert	Complete	23	62	17	11	113
Road NW6	2012					
Site 3C	Completed	14	30	23	8	75
Carlton	2013					
Vale NW5						

	Ph	ase 1B				
Catalyst Ho	ousing, Cam	bridge l	Ely Well	s, Hick	s and	
<b>Bond Site</b>	e. Decanting	tenant	s from G	Houcest	ter,	
Durh	am, Masefie	ld Wor	dsworth	House		
	Status	1	2 Bed	3	4 Bed	Total
		Bed		Bed		
Cambridge	Complete	16	22	10	10	58
Avenue,	2015					
Bristol						
Walk,						
Gorefield						
Place						

Falconbrook	Complete	13	26	17	8	64
& Walbrook	2014					

# **Total homes completed to date**

378

Phase 2A Si	te Bronte/Fie	lding Site	, Kilburn	Park NW6	& Albert	
		Rd NV	<b>V6</b>			
Deca	anting tenant	s from He	ereford, E	xeter, Stuai	rt	
	Status	1 Bed	2 Bed	3 Bed	4 Bed	Total
Bronte/	On site	49	38	12	4	103
Fielding	2013					
Site&	schedule					
	completion					
Network	2016					
Stadium						
Housing						
Albert Rd	On site	11	10	6	1	28
L&Q	2013					
Housing	schedule					
	completion					
	2016					

Argo Site Kilburn PK Rd Home Group Housing will be available early 2016							
Status On site schedule completion 2016	1 bed	2 bed	2 Bed equity swaps	3 Bed	4 Bed	Total	
	16	7	5	0	0	28	

# Homes to be ready for 2016

159

Peel Site ( partner not engaged as yet) Bispoke development for								
tenants at Peel, Neville Close and 97 to 112 Carlton House								
	Status	1 Bed	2 Bed	3 Bed	4 Bed	Total		
						41		